Fiscal Year 2015 Report National NAGPRA Program

National Native American Graves Protection and Repatriation Act (NAGPRA) Program National Park Service
U.S. Department of the Interior
For the period October 1, 2014 – September 30, 2015

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Native American Graves Protection and Repatriation Act

The Native American Graves Protection and Repatriation Act (NAGPRA or the Act) was enacted on November 16, 1990, to address the rights of lineal descendants, Indian tribes, and Native Hawaiian organizations in Native American cultural items, including human remains, funerary objects, sacred objects, and objects of cultural patrimony, held in museum or Federal agency collections and discovered on Federal or tribal land after November 16, 1990. The Act assigned implementation responsibilities to the Secretary of the Interior, who delegated certain tasks to the National NAGPRA Program (Program).

This report covers Program activities during Fiscal Year 2015 (October 1, 2014– September 30, 2015). The Program constituents include all Federal agencies, museums that receive Federal funds, Indian tribes and Native Hawaiian organizations, national museum and scientific organizations, and the interested public. The Program is responsible for:

Section 3:

- Providing technical assistance concerning the excavation and discovery of cultural items on Federal and tribal lands after November 16, 1990;
- Maintaining a database of notices of intended disposition published by Federal agencies in newspapers; (25 USC 3002)

Section 4:

Providing technical assistance to the Department of Justice in implementing the trafficking provisions of the Act;
 (18 USC 1170)

Sections 5, 6, & 7:

- Receiving, processing, and recording inventories and summaries prepared by museums and Federal agencies, and processing museum requests for extensions of the inventory deadline;
- Publishing notices in the Federal Register for museum and Federal agency collections;
- Maintaining databases of inventories, summaries, and notices, including the Culturally Unidentifiable Native American Human Remains (CUI) Inventory Database;
- Developing guidance and providing technical assistance, training, and reports to assist museums and Federal agencies in complying with the requirements of the Act; (25 USC 3003, 3004, and 3005)

Section 8:

 Providing staff support and a Designated Federal Officer to the Native American Graves Protection and Repatriation Review Committee; (25 USC 3006)

Section 9:

Providing staff support on allegations of museum failure to comply with the requirements of the Act;
 (25 USC 3007)

Section 10:

• Administering a grant program to assist museums, Indian tribes, and Native Hawaiian organizations to fulfill the requirements of the Act; (25 USC 3008)

Section 13:

• Drafting regulations for the Assistant Secretaries for Fish and Wildlife and Parks and Indian Affairs; (25 USC 3011)

Section 14:

• Carrying out the Act using the funds appropriated.

(25 USC 3012)

Section 3:

National NAGPRA Program Statistics at a Glance

Statistics from November 16, 1990 to September 30, 2015 (aggregate)

154 published		
1,100 minimum sets of human remains listed in		
25,870 associated funerary objects listed in	Trottees of interface Disposition	
Sections 5, 6, & 7:		
1,320 lists submitted in		
1,025 institutions reporting	NAGPRA Inventories	
181,342 minimum sets of human remains listed in	-	
568 lists of	C 1, 11 A CC11 , 1	
57,159 minimum sets of	Culturally Affiliated	
1,232,187 associated funerary objects with	- Native American Human Remains (CA)	
725 lists of		
124,183 minimum sets of	Culturally Unidentifiable Native American Human Remains (CUI)	
7,484 sets initially listed as		
(subsequently culturally affiliated)		
1,117,133 associated funerary objects with		
1,982 published		
52,855 minimum sets of human remains listed in	Notices of Inventory Completion	
1,329,316 associated funerary objects listed in		
1,140 submissions of	NAGPRA Summaries	
709 published		
223,421 unassociated funerary objects listed in		
5,089 sacred objects listed in	Notices of Intent to Department	
8,122 objects of cultural patrimony listed in	Notices of Intent to Repatriate	
1,654 sacred/cultural patrimony listed in	•	
237 cultural items listed in	-	

237 cultural items listed in	
Section 8:	NACDDA Davissa Carraina
56 meetings of the	NAGPRA Review Committee
Section 9:	
172 counts investigated	
involving 40 entities	_
145 counts unsubstantiated	NAGPRA Civil Penalties
27 counts substantiated	•
\$42,679.44 collected from assessments & settlements	•
Section 10:	
\$95.07 million requested	
by 1,659 applications	NIA CIDILA C
\$43.23 million awarded	NAGPRA Grants
by 871 applications	
Section 13:	
17 sections promulgated in	43 CFR Part 10
1 subsection reserved	45 CFK Fall 10

National NAGPRA Program FY 2015 Statistics

Statistics from October 1, 2014 to September 30, 2015

•	ı	

Section 3:	
5 reported	.
28 minimum sets of human remains listed in	Notices of Intended Disposition
14,960 associated funerary objects listed in	
Sections 5, 6, & 7:	
84 lists submitted or amended in	NAGPRA Inventories
99 published	-
2,455 minimum sets of human remains listed in	Notices of Inventory Completion
129,862 associated funerary objects listed in	
16 submissions or amendments of	NAGPRA Summaries
35 published	-
4,265 unassociated funerary objects listed in	-
	Notices of Intent to Repatriate
5 objects of cultural patrimony listed in	
32 sacred/cultural patrimony listed in	.
Section 8:	
4 meetings of the	NAGPRA Review Committee
Section 9:	THIST IN THE VIEW COMMITTEE
9 allegation letters received	
involving 12 museums	
11 counts investigated	.
	NAGPRA Civil Penalties
8 counts unsubstantiated	.
3 counts substantiated	-
1 settlement agreement completed (pending signature)	.
Section 10:	
\$2.89 million requested	
by 62 applications	" NA CDD A Court
\$237,384 awarded for 25 repatriations	NAGPRA Grants
\$1.51 million awarded for 23 competitive projects	.
Section 13:	
1 section (43 CFR 10.7) prepared for incorporation	43 CFR Part 10
Technical Assistance	
158 participants at 3 in-person/webcast events by the	National NAGPRA Program
63 participants at 6 in-person events by the	National Preservation Institute
27 scholarships for 11 in-person events by the	(through a cooperative agreement)
2,765 views of the 8-segment training videos on the	"
676 views of recorded webinars	National NAGPRA Program YouTube Channel
920 views NAGPRA Basics recording	Tourist Tourist Chamber
2,500 emails and telephone requests of the	National NAGPRA Program staff
Reports	
2 updated reports on NAGPRA inventories	National NAGPRA Program Reports
1 report on repatriation data for Federal agencies	See Table 11 below
r	

NAGPRA: Administration of the Law

Section 3 (25 USC 3002)

The National NAGPRA Program is responsible for:

- Providing technical assistance concerning the excavation and discovery of cultural items on Federal and tribal lands after November 16, 1990; and
- Maintaining a database of notices of intended disposition published by Federal agencies in newspapers.

Notices of Intended Disposition

Under Section 3 of the Act, the decisions of Federal agencies on cultural items removed from Federal lands appear in newspaper notices. As reported to the Program, 154 notices have been published, accounting for 1,100 MNI, 25,870 AFO, 64 UFO, and 3 objects of cultural patrimony. During FY 2015, 5 notices were reported to the Program and added to the Notices of Intended Disposition database.

Section 4 (18 USC 1170)

The National NAGPRA Program is responsible for:

Providing technical assistance to the Department of Justice in implementing the trafficking provisions
of the Act.

The Program provided technical assistance to the Department of Justice on multiple cases in FY 2015.

Sections 5, 6, & 7 (25 USC 3003, 3004, and 3005)

The National NAGPRA Program is responsible for:

- Receiving, processing, and recording inventories and summaries prepared by museums and Federal agencies, and processing museum requests for extensions of the inventory deadline;
- Publishing notices in the Federal Register for museum and Federal agency collections; and
- Maintaining databases of inventories, summaries, and notices, including the Culturally Unidentifiable Native American Human Remains (CUI) Inventory Database.

Inventories

During FY 2015, the Program received and processed 84 itemized lists for new or amended NAGPRA inventories. As of September 30, 2015, the Program had received 1,320 itemized lists from 1,025 institutions and Federal agencies and 273 statements of "no inventory required." Of the 1,320 itemized lists received, 568 contain decisions as to cultural affiliation (CA) of Native American human remains and 752 contain listings of culturally unidentifiable (CUI) Native American human remains. Inventories identify the sets of human remains by the minimum number of individuals (MNI) represented. Each year, the number of human remains in a given inventory might be adjusted due to new collections or information clarification. During FY 2015, the net change in the number of human remains reported in NAGPRA inventories was an increase of 1,158 MNI.

TABLE 1.—Minimum Number of Individuals (MNI) reported in inventories as of Sept 30, 2015

INSTITUTION	MNI Total	CUI	CA
Federal	33,860	15,220	18,640
Museum	147,482	108,963	38,519
TOTAL	181,342	124,183	57,159

Summaries

In FY 2015, the Program received and processed 16 new or amended NAGPRA summaries. As of September 30, 2015, the Program has received 1,140 summaries and 458 statements of "no summary required." The Program reviews submitted summary information and maintains a database which includes the name of the tribe(s) receiving a copy of a summary from a particular museum or Federal agency. Corrections, updates, and additions to this database are made as museums and Federal agencies continue to verify the data that have been entered, or submit revised summaries.

Federal Register Notices

In FY 2015, a total of 134 *Federal Register* notices were published pursuant to NAGPRA— 99 Notices of Inventory Completion (NIC) and 35 Notices of Intent to Repatriate (NIR). Since 1992, the Program has published 1,982 Notices of Inventory Completion and 709 Notices of Intent to Repatriate in the *Federal Register*. In addition to notices that published during FY 2015, 25 notices will be submitted for publication in October 2015 and 9 more are in the final stages of publication.

TABLE 2.—Notice Processing FY 2015

Type	Beginning	Removed by			End
	of FY 2015	Received	Originator*	Published	of FY 2015
NIC	54	131	9	99	77
NIR	14	35	0	35	14
TOTAL	67	166	9	134	91

^{*} Notice originators (museums or Federal agencies) may remove a notice from publication due to error in submission or in order to revise it at a later time pending further consultation with Indian tribes and NHOs.

FIGURE 1.—Notices Received and Published by Fiscal Year

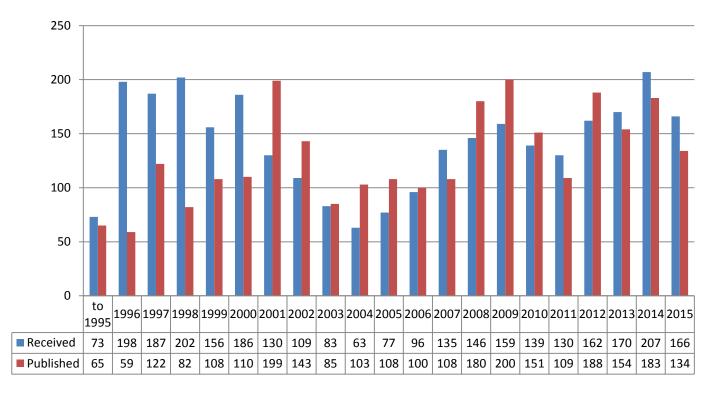


TABLE 3.—NAGPRA Items in Notices Published FY 1992 through FY 2015

Year	MNI ¹	AFO ²	UFO ³	SO ⁴	OCP ⁵	SO& OCP	CI ⁶
1992-2001	23,050	512,094	68,772	1,130	256	390	0
2002-2011	19,499	520,452	80,625	3,202	707	920	236
2012	3,825	98,026	61,666	427	6,771	118	0
2013	1,251	18,210	1,226	57	207	185	0
2014	2,775	50,672	6,867	125	176	9	1
2015	2,455	129,862	4,265	148	5	32	0
TOTAL	52,855	1,329,316	223,421	5,089	8,122	1,654	237

¹ = MNI (Minimum Number of Individuals)

Repatriation

In 2010, a report by the Government Accountability Office of Congress (GAO) posed a question as to the minimum number of individuals (MNI) repatriated to Indian tribes and Native Hawaiian Organizations under NAGPRA. The Secretary of the Interior requested that Federal agencies comply with the GAO request on an annual basis by reporting statistics on repatriation to the Program. Reporting is voluntary for museums, although keeping repatriation records is part of their regulatory process. The reported repatriations are reflected in Table 4. Detailed information on Federal agency repatriation is presented at the end of the report in Table 11. For purposes of this table, the transfer of control of Native American human remains and cultural items is "repatriation."

TABLE 4.—Repatriation Statistics FY 2015

INSTITUTION	MNI Total	MNI in	AFO in	MNI	AFOs
INSTITUTION	MINI Total	Notices	Notices	Repatriated	Repatriated
Federal	33,860	18,903	355,458	13,308	165,195
Museums	147,482	33,952	973,858	4,876*	120,842*
TOTAL	181,342	52,855	1,329,316	18,184	286,037

^{*} Reporting repatriation statistics is voluntary for museums.

Culturally Unidentifiable Native American Human Remains (CUI)

Museums and Federal agencies are required to develop a list of the Native American human remains and associated funerary objects in a collection for which no culturally affiliated present-day Indian tribe or Native Hawaiian organization can be determined (known as culturally unidentifiable or CUI). The regulation concerning the disposition of CUI human remains in inventories became final in March 2010 and is codified at 43 CFR 10.11. During FY 2015, 27 NICs under the CUI rule were published. Since August 2010, 208 Notices of Inventory Completion under the CUI rule have been published, accounting for, at minimum, 2,768 MNI and 151,939 AFO.

² = AFO (Associated Funerary Objects)

³ = UFO (Unassociated Funerary Objects)

⁴ = SA (Sacred Objects)

⁵ = OCP (Object of Cultural Patrimony)

⁶ = non-designated cultural item

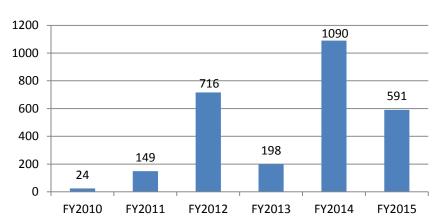
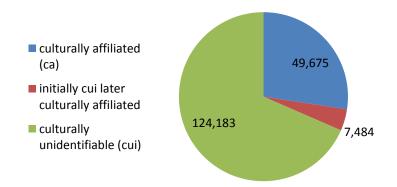


FIGURE 2.—MNI published in Notices of Inventory Completion Using 43 CFR 10.11

The process for disposition of culturally unidentifiable human remains provided under 43 CFR 10.11(b)(6) anticipates that consultation may result in a determination that human remains and associated funerary objects previously determined to be culturally unidentifiable are actually related to a lineal descendant or culturally affiliated with an Indian tribe or NHO. A total of 7,484 individual sets of human remains initially listed as culturally unidentifiable have been subsequently culturally affiliated.





In limited circumstances, either where 43 CFR 10.11 does not apply or where required under section 10.11, museums and Federal agencies must request from the NAGPRA Review Committee a recommendation to the Secretary for the disposition of CUI human remains. Prior to 2010, the Review Committee considered and made recommendations to the Secretary on all disposition requests for CUI human remains.

Since 1994, the Review Committee has heard and taken action on 97 requests for disposition of culturally unidentifiable human remains. Based on recommendations from the Review Committee and the concurrence of the Secretary of the Interior, Notices of Inventory Completion have been published for 3,650 individual sets of CUI human remains through this process. The Program keeps a chart that includes all disposition requests presented to the Review Committee and the subsequent actions, including hyperlinks to the *Federal Register* notice, if applicable. See the <u>Summary of Requests to the Review Committee for Disposition of Culturally Unidentifiable Native American Human Remains [1994-2015]</u>

Section 8 (25 USC 3006)

The National NAGPRA Program is responsible for:

• Providing staff support and a Designated Federal Officer to the Native American Graves Protection and Repatriation Review Committee.

Review Committee

The Native American Graves Protection and Repatriation Review Committee (Review Committee) has authority under the law to make recommendations to the Secretary of the Interior on implementation of the Act, including regulations; make findings of fact and facilitate the resolution of disputes; and make suggestions to further decision-making and implementation of the Act.

TABLE 5.—NAGPRA Review Committee Members in FY 2015

Dennis H. O'Rourke	Member At-large
Armand Minthorn (traditional religious leader)	Members nominated by tribes and Native
Shannon K. O'Loughlin	Hawaiian organizations
Steve M. Titla (traditional religious leader)	-
Sonya Atalay	Members nominated by national museum &
Alexander Barker	science organizations
LindaLee Farm	

In April 2015, the appointments of three members of the Review Committee expired. Ms. Atalay was nominated by the World Archaeological Congress and served a six-year term. Mr. Barker was nominated by the American Anthropological Association, the American Association of Museums, and the Society for American Archaeology and served a four-year term. Ms. Farm was nominated by the Natural Science Collections Alliance and served a four-year term. All three individuals were recognized for their service on behalf of the National Park Service, the Department of the Interior, the Secretary of the Interior, and all NAGPRA constituents. A notice soliciting nominations from national scientific and museum organizations for three members of the Review Committee was published in the Federal Register.

On May 3, 2015, Ms. Shannon O'Loughlin resigned her appointment to the Review Committee when she accepted Federal employment as the Chief of Staff for the National Indian Gaming Commission. Ms. O'Loughlin's contributions to the Review Committee were publicly recognized and a notice soliciting nominations from Indian tribes, Native Hawaiian organizations, and traditional Native American religious leaders for a member of the Review Committee was published in the *Federal Register*.

During FY 2015, the Review Committee held two in-person meetings and two telephonic meetings. At these meetings, the Review Committee heard substantive reports submitted by Indian tribes, museums, and Federal agencies on the successes and barriers to repatriation; reviewed requests for the disposition of CUI Native American human remains; completed a detailed revision of its dispute procedures; and completed its <u>annual report to Congress</u> for calendar year 2014. Minutes and transcripts of each meeting are available online (linked below to the download file for each).

53rd Meeting, November 20-21, 2014, Washington, DC

The Review Committee considered three requests for the disposition of culturally unidentifiable human remains and heard 11 presentations and nine public comments from Indian tribes, museums, and Federal agencies. The Review Committee took action on forming subcommittees, its proposed dispute procedures, and its report to Congress for CY 2014 and CY 2015.

54th Meeting, December 11, 2014, telephonic

The Review Committee finalized its <u>annual report to Congress for CY 2014</u>. The meeting was open to the public, but participation was limited to the Review Committee members.

55th Meeting, March 3-4, 2015, Amherst, MA

The Review Committee considered one request for the disposition of culturally unidentifiable human remains, and heard five presentations, 10 public comments, and two reports from Indian tribes, museums, and Federal agencies. The Review Committee took action on its proposed dispute procedures, forming subcommittees, and its report to Congress for CY 2015.

56th Meeting, April 13, 2015, telephonic

The Review Committee finalized its dispute procedures and submitted them to the Department of the Interior for review and consideration. The meeting was open to the public, but participation was limited to the Review Committee members.

Culturally Unidentifiable Native American human remains

As part of providing administrative support for the Review Committee, the Program has compiled the Review Committee's inventory of culturally unidentifiable (CUI) Native American human remains, as required by 25 U.S.C. 3006 (c)(5). See the previous section for more detailed information. In FY 2015, the Review Committee considered four requests for CUI disposition and made a recommendation to the Secretary on three of those requests.

Section 9 (25 USC 3007)

The National NAGPRA Program is responsible for:

• Providing staff support on allegations of museum failure to comply with the requirements of the Act

Civil Enforcement

Under NAGPRA, civil penalties may be imposed upon museums that have failed to comply with the requirements of the law. The civil penalties rule (43 CFR 10.12) was published as an interim rule in 1997 and as a final rule in 2003. Civil enforcement under these regulations began in 2006. There are nine ways that a museum might fail to comply with the Act or its regulations:

- 1. Sale or transfer of NAGPRA items contrary to NAGPRA.
- 2. Failure to complete a summary.
- 3. Failure to complete an inventory.
- 4. Failure to notify tribes within 6 months after completion of the inventory.
- 5. Refusal to repatriate.
- 6. Repatriation prior to publishing a notice in the Federal Register.
- 7. Failure to consult with tribes and/or lineal descendants.
- 8. Failure to inform recipients that items have been treated with pesticides.
- 9. Failure to offer to transfer control of culturally unidentifiable (CUI) human remains upon receipt of a claim by an appropriate "tribal land" tribe or "aboriginal land" tribe.

The Secretary of the Interior delegated responsibility for civil enforcement under NAGPRA to the Assistant Secretary for Fish and Wildlife and Parks. The Program provides staff support to the Assistant Secretary by performing administrative and investigative tasks. The Program has the following tasks:

- A. receiving letters alleging a failure to comply (which identify one or more museum),
- B. investigating allegations and identifying the counts of failure to comply (which may be one or more against each museum),
- C. requesting a determination from the Assistant Secretary on a failure to comply, and
- D. requesting the assessment of a penalty from the Assistant Secretary on a failure to comply.

Since 1996, the Program has received 122 letters alleging one or more counts of failure to comply, involving 108 separate museums. As of September 30, 2015, the Program has completed investigations of 40 different entities (39 museums and 1 entity that was found not to be a "museum" under NAGPRA). As a result of those investigations, the Assistant Secretary has determined that 21 museums have not failed to comply on any count, while 19 museums have failed to comply on at least one count. Of those 19 museums, the Assistant Secretary has assessed penalties on eight museums, determined a penalty was not an appropriate remedy for five museums, entered into settlement agreements with two museums, and is still evaluating penalties for four museums. Civil enforcement under NAGPRA has yielded \$42,679.34 in penalties and settlements paid to the U.S. Treasury.

From the beginning of FY 2006 through FY 2010, the Program civil penalty coordinator and a National Park Service law enforcement officer worked as a team to investigate allegations of failure to comply. In FY 2010, the National Park Service could not accommodate the Program's civil penalty investigative needs. Consequently, from FY 2010 until the beginning of FY 2015, there was no designated civil penalty investigator. A civil penalty investigator supported the Program beginning in January 2015 on a part-time basis. During an investigation, the separate counts of failure to comply are identified and quantified and the separate counts are evaluated as either substantiated or unsubstantiated.

TABLE 6.— Museums investigated for failure to comply, FY 2006 to FY 2015, based on FY received

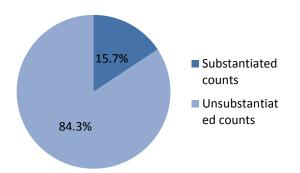
	Museums in allegations	Museums investigated	Museums investigated with counts	Museums investigated with all counts	Museums remaining to be
			substantiated	unsubstantiated	investigated
FY 2015	12	4	1	3	8
FY 2014	13	0	0	0	13
FY 2006-2013	83	36	18	18	47

TABLE 7.— Counts identified through investigations, FY 2006 to FY 2015

	Counts in	Total counts	Counts	Counts	Counts
	allegations	identified	investigated and	investigated and	to be
	anegations	identified	substantiated	unsubstantiated	investigated
FY 2015	unknown until	11	3	8	unknown until
FY 2014	investigation	5	0	5	investigation
FY 2006-2013	conducted	156	24*	132	conducted

^{*} The 28 substantiated counts reported in 2013 were reduced to 24 due to the withdrawal in FY 2014 of four counts.

FIGURE 4.—Percentage of counts substantiated



Following an investigation, a notice of failure to comply or a notice of no failure to comply is signed by the Assistant Secretary. The notice of failure to comply identifies the specific violation under 43 CFR 10.12(b)(1) that is substantiated and enumerates the counts substantiated.

TABLE 8.— Determinations of Failure to Comply by Category

Violation Type	Total	
pursuant to 43 CFR 10.12 (b)(1)		
1. Sale or transfer	1	
2. No Summary	3	
3. No Inventory	13	
4. Failure to Notify	0	
5. Failure to Repatriate	6	
6. No Notice	0	
7. Did Not Consult	4	
8. Known Pesticides	0	
9. Does Not Offer to Transfer CUI	0	

Section 10 (25 USC 3008)

The National NAGPRA Program is responsible for:

• Administering a grant program to assist museums, Indian tribes, and Native Hawaiian organizations to fulfill the requirements of the Act.

Grants

In FY 2015, a total of \$1.657 million was appropriated by Congress for NAGPRA grants. Eligible applicants include federally recognized Indian tribes, Alaska Native villages, Native Hawaiian organizations, and museums. The Program received 62 grant applications requesting a total of \$2.89 million. This was a 67% increase over the number of applications received in FY 2014 and highest number of applications in the last 10 years.

Due to the increased demand for NAGPRA grants, the Program included an additional \$90,000 for grant awards, derived from cost-savings in program administration, for a total of \$1.747 million available in FY 2015. Since FY 1994, the Program has received requests from 1,659 applicants for over \$95.07 million. The Program has awarded \$43.23 million to 871 applicants since FY 1994.

In FY 2015, 25 repatriation grants were awarded to 5 museums and 11 tribes (one museum received two awards and 5 tribes received multiple awards). In FY 2015, 23 project grants were awarded to 15 museums and 7 tribes (one museum received two awards).

Section 13 (25 USC 3011)

The National NAGPRA Program is responsible for:

• Drafting regulations for the Assistant Secretaries for Fish and Wildlife and Parks and Indian Affairs.

Regulations

On October 29, 2013, a proposed rule to address the disposition of Native American human remains, funerary objects, sacred objects, and objects of cultural patrimony removed from Federal lands after November 16, 1990, and not claimed under Section 3 (a) of NAGPRA (to be codified at 43 CFR 10.7) was published in the *Federal Register*. Its publication was followed by a 60-day comment period. During FY 2014, the Program decided that this rule would be published, again as proposed, together with the entire proposed revision of the NAGPRA regulations (43 CFR Part 10). In March 2015, both the Principal Deputy Assistant Secretary for Fish and Wildlife and Parks and the Assistant Secretary for Indian Affairs asked the Program to prepare the rule on unclaimed cultural items for publication as a final rule, rather than wait for the entire proposed revision. In response, the Program and counsel from the Department's Office of the Solicitor drafted a final rule and sent it to the Department for review and clearance. The final rule is expected to publish in early FY 2016.

In FY 2012, the Program and counsel from the Department's Office of the Solicitor undertook the first-ever retrospective review of the NAGPRA regulations at 43 CFR Part 10 since their initial promulgation in 1995. In FY 2013, the Program completed a draft proposed revision of 43 CFR Part 10 for review by the Department. In FY 2014, the Department decided that the proposed revision of 43 CFR Part 10 would be written in "plain language," in compliance with the Plain Language Writing Act of 2010 and Executive Orders 13563, 12866, and 12988. Consequently, at the end of FY 2014, the Program completed a draft proposed revision of 43 CFR Part 10 in plain language for review. In FY 2015, the Program, together with counsel from the Department's Office of the Solicitor and the Director of the Department's Office of Native Hawaiian Relations, began a preliminary review of the draft proposed revision in plain language. This preliminary review will continue during FY 2016.

Technical Assistance

The National NAGPRA Program is responsible for:

• Developing guidance and providing technical assistance, training, and reports to assist museums and Federal agencies in complying with the requirements of the Act.

The Program responds daily to requests for information and technical assistance. There was a slight increase in the number of calls and emails requesting technical assistance in FY 2015. The National NAGPRA Program staff responded to an estimated 2,500 emails and telephone requests during FY 2015.

The Program provides training through either Program-sponsored sessions or events hosted by Indian tribes, museums, and Federal agencies. In FY 2015, the Program provided training in 3 real-time training events to 158 participants. Also during FY 2015, the Program supported training provided to 63 participants at 6 in-person NAGPRA seminars presented by the National Preservation Institute. The Program funded scholarships for 27 participants to attend 11 in-person training events presented by National Preservation Institute.

TABLE 9.— Training Events in FY 2015, In-person and Webinar, Participants

Date	State	Sponsor & Title	Attendees	Scholarships
Nov 17	DC	The George Washington University Museum Studies	27	
		Program: "An Overview of NAGPRA"		
Nov 18	DC	Office of American Indian Affairs and Culture,	68	
		Intermountain Region, National Park Service, and National		
		NAGPRA Program: "NAGPRA Basics"		
Jan 15	webinar	National NAGPRA Program: "NAGPRA Grant	63	
		Administration"		
Jan 29-30	CO	National Preservation Institute (NPI), "NAGPRA Preparing	6	4
		for and Writing Grant Proposals"		
Feb 10-11	CA	NPI, "NAGPRA: Preparing for and Writing Grant Proposals"	6	5
Feb 18-20	CA	NPI: "Section 106: An Introduction"		1
Mar 10-12	CO	NPI: "Section 106: Agreement Documents"		1
Mar 23	TX	NPI: "NAGPRA Essentials"	15	2
Mar 24-25	TX	NPI: "NEPA Compliance and Cultural Resources"		1
Apr 22-23	CA	NPI: "Native American Cultural Property Law"		1
May 7-8	MN	NPI: "Native American Cultural Property Law"		1
May 8	CA	NPI: "NAGPRA Essentials"	14	
Sept 9-10	OK	NPI, "NAGPRA: Preparing for and Writing Grant Proposals"	13	8
Sept 16-18	TX	NPI: "Section 106: An Introduction"		1
Sept 29-30	IN	NPI, "NAGPRA: Preparing for and Writing Grant Proposals"	9	2
		TOTALS	221	27

As a natural extension of its training tools, in FY 2012, the Program launched a government-branded National NAGPRA YouTube Channel. As of September 30, 2015, there were 125 subscribers to the Channel as compared to 102 subscribers in FY 2014. The Channel features an eight-segment video series. Topics range from grant-writing tips, explanation of the Review Committee, notices, civil enforcement, consultation, decision-making and first-person narratives on the development of NAGPRA, as well as Program statistics, anecdotal evidence, and in-depth coverage of the entirety of the law. In FY 2015, the three most viewed videos were *The Development of NAGPRA*, *Consultation under NAGPRA*, *and NAGPRA* (in a nutshell).

Recorded webinars can now be accessed on the National NAGPRA YouTube Channel. Webinars available include *A Demonstration of the National NAGPRA Program Databases*, *Determining Aboriginal Lands under NAGPRA*, *NAGPRA Notices: Types, Process & Content, The Ingredients of a Successful NAGPRA Grant Application*, and *State Protocols and NAGPRA*. Through the generosity of the National Museum of the American Indian of the Smithsonian Institution, the *NAGPRA Basics* training presented in Washington, DC on November 18, 2014, was recorded live on video, and also is available on demand through the National NAGPRA YouTube Channel.

TABLE 10.—On Demand Training Offered in FY 2015 with the Number of Participants

Program	FY 2015	Total to date
Video series	2,765 views	10,098 views
Recorded Webinars	676 views	951 views
NAGPRA Basics	920 views	920 views
Total	4,361 views	11,969 views

Section 14 (25 USC 3012)

The National NAGPRA Program is responsible for:

• Appropriated funds are to be used to carry out this Act.

FY 2015 Budget

(in thousands of dollars)

Congressional appropriations/authorizat	tions	S
NAGPRA	\$ 1	,657
Grants administration	\$	191
Program administration	\$	581
Investigative services	\$	90
Total appropriations/authorizations	\$ 2	2,519
Grants Awarded		
Repatriation Grants	\$	237
Project Grants	\$ 1	,510
Total Grants	\$ 1	,747
Operational Expenses		
Personnel	\$	245
Grants personnel	\$	191
Contractors	\$	111
Investigative services	\$	65
Review Committee stipends	\$	39
Publication (Federal Register)	\$	78
Travel (Review Committee)	\$	39
Equipment and supplies	\$	4
Total Expenses	\$	772

National NAGPRA Staff

The National NAGPRA staff roster as of September 30, 2015, is:

Program Manager: Melanie O'Brien

Program Officers: David Tarler, Civil Enforcement and Technical Assistance

Mariah Soriano, Databases and Compliance Documents

Amberleigh Malone, Notices

Contractors: Lesa Koscielski, Review Committee

Phoebe Coleman, Grants

In addition, the National NAGPRA Program receives support from many National Park Service employees within the Cultural Resources, Partnerships, and Science directorate.

Federal Agency Inventory and Repatriation Data Report FY 2015

TABLE 11.—Federal Agency Inventory and Repatriation Data Report FY 2015.

Note: The data compiled for this table consist of presently available electronic inventory records of culturally unidentifiable (CUI) and culturally affiliated (CA) human remains as of September 30, 2015, and information (notice-by-notice dataset) that agencies provided to the National NAGPRA Program. These datasets were cross-referenced with one another and the results are presented below.

		ning in Reported			Total Rer	orted in	Culturally	Affiliated	Cultu		Notices of Inventory		Repatriate	ad (as	Remaining	in
		/2014	Adjuste	d FY15*	Colle		(CA)		Unidentifia				•	oy Agency)	Collection I	
Federal Agency	MNI	AFO	MNI	AFO	MNI	AFO	MNI	AFO	MNI	AFO	MNI	AFO	MNI	AFO	MNI	AFO
Reference Letter for Comments Below	Α	В	С	D	E	F	G	Н	I	J	K	L	М	N	O F	,
Environmental Protection Agency	9	1	0	0	9	1	0	0	9	1	0	0	0	C	9	1
National Guard Bureau, Air National Guard	96		0	0	96	32	96	32	0	0	96	32	0	C	96	32
Tennessee Valley Authority	8338		57	5331	8447	35426	419	0.00	8028	26231	237	9339	52			32862
US Dept. of Agriculture, Forest Service	4079	29104	-105	-9		50876		35984	689	14892		35743	2312		3974	29095
US Dept. of Defense, Air Force	11	27	-1	0	39	88	39	88	0	0	38	85	29	61	10	27
US Dept. of Defense, Army, National Museum of Health & Medicine	167	0	0	0	177	0	19	0	158	0	19	0	10	O	167	0
US Dept. of Defense, Army COE, MCX	2071	114061	3	179	3027	159778	1056	46010	1971	113768	1415	154256	953	45538	2074	114240
US Dept. of Defense, Army	174	5801	0		_00	8993	107	3512	183	5481	148	8301	116	3192		5801
US Dept. of Defense, Navy	60	124	467	434	745	7302	745	7302	0	0	743	7302	218	6744	527	558
US Dept. of Defense, Navy, Marine Corps US Dept. of Energy	217 19	0	0	0	1813 26	739 1350	1599 7	739 1341	214 19	9	1599 7	739 1341	1596 7	739 1341		0 9
US Dept. of Homeland Security, U.S. Coast Guard	0	0	0	0	2	0	2	0	0	0	2	0	2	o		0
US Dept. of Interior, Indian Affairs	1119	3323	-123	-8	2842	23685	1865	20457	977	3228	1871	20462	1846	20370	996	3315
US Dept. of Interior, Bureau of Land Management	856	3342	38	785	2044	20584	1620	20282	424	302	1625	19475	1150	16457	894	4127
US Dept. of Interior, Fish and Wildlife Service	975	5389	0	0	1058	5763	311	648	747	5115	186	5531	83	374	975	5389
US Dept. of Interior, Indian Arts and Crafts Board	2		0	0		0	2	0.0	1	0	3	0	1	0.	2	0
US Dept. of Interior, National Park Service US Dept. of Interior, Bureau of	2323	60243	-509	1500	6182	104435	4532	89524	1650	14911	4824	89508	4368	42692	1814	61743
Reclamation	291	108	-92	-35	763	3415	615	3373	148	42	568	3342	564	3342	199	73
US Dept. of Justice (Federal Bureau of Investigation and Marshalls Service)	10		0	0		3	9	2	2	1	9	2	1	0	10	3
Total	20817	249098	-265	8177	33860	422470	18640	238489	15220	183981	18903	355458	13308	165195	20552	257275

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Federal Agency Inventory and Repatriation Data Report FY 2015

* Federal agencies are under a continuing duty to report new collections and changes to their prior determinations. Adjustments include amended inventories received, updated repatriation information, and data clean-up.

KEY: MNI=Minimum Number of Individuals; AFO=Associated Funerary Objects

A. Total MNI in Collections as reported in FY14 Report

B. Total AFO in Collections as reported in FY14 Report

C. MNI Adjustments in FY15

D. AFO adjustments in FY15

E. Total MNI in Inventory (CUI and CA)

F. Total AFO in Inventory (CUI and CA)

G. culturally affiliated MNI

H. culturally affiliated AFO

I. culturally unidentifiable MNI

J. culturally unidentifiable AFO

K. Sum of MNIs in NICs

L. Sum of AFOs in NICs

M. MNI Repatriated (reported by agency)

N. AFO Repatriated (reported by agency)

O. Difference of total MNI in collections (Column A) and total repatriated (Column M)

P. Difference of total AFO in collections (Column B) and total repatriated (Column N)

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